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Message Text

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ACTION SP-03

INFO OCT-01 ARA-16 ISO-00 SS-20 SSO-00 NSC-07 NSCE-00

RSC-01 DRC-01 /049 W
---------- 040978
O 052205Z SEP 74
FM AMEMBASSY BRASILIA
TO SECSTATE WASHDC IMMEDIATE 5438

C O N F I D E N T I A L BRASILIA 6769

E.O.11652: GDS
TAGS: PFOR, XM, US, BR
SUBJECT: CONSULTATIONS AMONG POLICY PLANNING STAFFS

REF: STATE 192211

1. EMBASSY SEES US-BRAZIL CONSULTATIONS AMONG POLICY PLANNING STAFFS AS PROVIDING A USEFUL THIRD ELEMENT IN PROCESS OF CONSULTATION WITH BRAZIL UNDER DISCUSSION BETWEEN SECRETARY AND FOREIGN MINISTER. AS OUTLINED IN PROPOSALS INCLUDED IN SECRETARY'S LETTER (TO WHICH SILVEIRA STILL OWES REPLY), FIRST TWO ELEMENTS WOULD BE CONSULTATIONS BETWEEN OPERATIONAL STAFFS AND CONSULTATIONS BETWEEN SECRETARY AND FOREIGN MINISTER.
WE EXPECT THESE TO BE OPERATIONALLY ORIENTED AND DEVOTED TO FAIRLY SPECIFIC SHORT AND MEDIUM TERM PROBLEMS IN CONTRAST TO GENERAL LONG RANGE AND EXPLORATORY CONSULTATIONS FORESEEN IN REFTEL.

2. ALTHOUGH WE WILL CONTINUE TO URGE SILVEIRA TO REPLY TO SECRETARY ON THE ORIGINALLY-PROPOSED BILATERAL CONSULTATIONS, HE MAY NOW PREFER TO DISCUSS THIS MATTER WITH SECRETARY IN NEW YORK DURING UNGA. WE BELIEVE IT IMPORTANT THAT SECRETARY EXPLAIN TO FOREIGN MINISTER AT THAT TIME THAT POLICY PLANNING CONSULTATION IS SEPARATE AND DISTINCT OPERATION AND THAT BRAZIL NOT INCLUDED IN FIRST ROUND OF THOSE CONSULTATION IN ORDER TO
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PERMIT EARLIER-PROPOSED US-BRAZILIAN CONSULTATIONS

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TO PROCEED FIRST. GIVEN THE UNCERTAINTIES ABOUT
SECRETARY'S VISIT TO BRAZIL, WHICH SILVEIRA WANTS

TO BE THE OCCASION OF THE INITIATION OF THE
BILATERAL CONSULTATIONS, IT MAY BE THAT, FOR
PURELY PRESTIGE REASONS, SILVEIRA WILL WANT FIRST
ROUND OF POLICY PLANNING TALKS TO INCLUDE BRAZIL.
ALTHOUGH EMBASSY WOULD PREFER THE FIRST TWO
ELEMENTS OF THE CONSULTATIVE PROCESS TO BE IN PLACE BE-
FORE THE NEW POLICY-PLANNING ELEMENT IS ADDED,
WE RECOMMEND THAT WE ACCEDE, SHOULD SILVEIRA REQUEST
THE PROMPT INITIATION OF THE POLICY-PLANNING TALKS.

3. POTENTIAL BRAZILIAN PARTICIPANTS IN POLICY PLANNING
STAFF CONSULTATIONS WOULD BE FOREIGN MINISTRY'S
SECRETARY GENERAL AND SELECTED GEOGRAPHIC DEPARTMENT
HEADS AS WELL AS CHIEF OF ECONOMIC DEPARTMENT. THIS
NUCLEUS WOULD BE AUGMENTED BY REPRESENTATIVES OF
BRAZILIAN NATIONAL SECURITY COUNCIL SECRETARIAT,
ARMED FORCES GENERAL STAFF, MINISTRY OF PLANNING,
MINISTRY OF FINANCE AND PRESIDENTIAL CIVIL HOUSEHOLD.
EMBASSY WOULD APPROACH FOREIGN MINISTRY (PROBABLY
SECRETARY GENERAL OR CHIEF OF AMERICAS DEPARTMENT)
AND WOULD DEVELOP RANGE OF PARTICIPANTS IN CON-
SULTATION WITH MINISTRY.

4. FOLLOWING ARE LONG-TERM TOPICS LIKELY TO BE OF
PARTICULAR CONCERN TO BRAZIL:
A. RE-STRUCTURING OF WORLD ECONOMIC ORDER
(INCLUDING "COLLECTIVE ECONOMIC SECURITY")
B. THE ECONOMIC CONTENT OF THE "NEW DIALOGUE".
C. ENERGY
D. RE-STRUCTURING OF THE INTER-AMERICAN SYSTEM
E. SOUTHERN CONE
F. AFRICA AND BRAZIL'S ROLE
G. MIDDLE EAST
H. RELATIONS WITH CHINA AND USSR

5. FOR TIMING OF VISIT SEE PARAGRAPH TWO ABOVE.
DURATION SHOULD BE AT LEAST THREE DAYS SINCE NO
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CENTRAL POLICY PLANNING ORGANISM IN FOREIGN POLICY
FIELD EXISTS IN BRAZIL AND COMPOSITION OF BRAZILIAN
GROUP WILL PROBABLY VARY ACCORDING TO SUBJECT.
WE ASSUME THAT US DELEGATION WILL INCLUDE SPECIALISTS,
OR WILL BE WELL BRIEFED ON SUCH MATTERS AS THE
OUTLOOK FOR THE CONDITION OF THE WORLD ECONOMIC
ORDER, AFRICA AND THE PORTUGUESE TERRITORIES,
WHERE THERE WILL BE WELL-PREPARED BRAZILIANS PARTICIPATING.

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Message Attributes

Automatic Decaptioning: X
Capture Date: 01 JAN 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: MINISTERIAL MEETINGS, DIPLOMATIC DISCUSSIONS, INTERGOVERNMENTAL COOPERATION, FOREIGN POLICY POSITION
Control Number: n/a
Copy: SINGLE
Draft Date: 05 SEP 1974
Decaption Date: 01 JAN 1960
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Authority: shawdg
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 28 MAY 2004
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1974BRASIL06769
Document Source: CORE
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: GS
Errors: N/A
Film Number: D740246-1162
From: BRASILIA
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1974/newtext/t19740974/aaaackei.tel
Line Count: 116
Locator: TEXT ON-LINE, ON MICROFILM
Office: ACTION SP
Original Classification: CONFIDENTIAL
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 3
Previous Channel Indicators:
Previous Classification: CONFIDENTIAL
Previous Handling Restrictions: n/a
Reference: STATE 192211
Review Action: RELEASED, APPROVED
Review Authority: shawdg
Review Comment: n/a
Review Content Flags:
Review Date: 17 JUL 2002
Review Event:
Review Exemptions: n/a
Review History: RELEASED <17 JUL 2002 by kelleyw0>; APPROVED <04 MAR 2003 by shawdg>
Review Markings:

Declassified/Released
US Department of State
EO Systematic Review
30 JUN 2005

Review Media Identifier:
Review Referrals: n/a
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
Secure: OPEN
Status: NATIVE
Subject: CONSULTATIONS AMONG POLICY PLANNING STAFFS
TAGS: PFOR, XM, US, BR
To: STATE
Type: TE
Markings: Declassified/Released US Department of State EO Systematic Review 30 JUN 2005

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